REF ID:A4161587

[COMMITTEE PRINT]

May 24, 1952

82D CONGRESS 2D SESSION H. R. 7316

IN THE HOUSE OF REPRESENTATIVES

March 31, 1952

Mr. Celler introduced the following bill; which was referred to the Committee on the Judiciary

[Omit the part struck through and insert the part printed in italic]

A BILL

To authorize the establishment of an Inventions Inventive Contributions Awards Board within the Department of Defense, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 That this Act may be cited as the "Inventions Inventive
- 4 Contributions Awards Act of 1952".
- 5 DECLARATION OF POLICY
- 6 SEC. 2. It is the purpose of this Act to foster invention
- 7 for national defense through the establishment within the
- 8 Department of Defense of an Inventions Inventive Contribu-

J. 99897——1

- 1 tions Awards Board which shall be authorized to recom-
- 2 mend to the Secretary the making of such awards, to be
- 3 known as National Defense Awards, as it shall consider
- 4 just for meritorious inventions contributing to the national
- 5 defense.
- 6 DEFINITIONS
- 7 SEC. 3. As used in this Act—
- 8 (a) The term "invention contribution" means any art,
- 9 machine, manufacture, composition of matter, or any new
- 10 and useful improvement thereof inventive contribution which
- 11 is useful, or susceptible of use, for application used in the na-
- 12 tional defense of the United States, and which is not subject
- 13 to the provisions of the Atomic Energy Act of 1946, whether
- or not such invention is patented, unpatented, or patentable.
- (b) The term "inventor contributor" means any person
- 16 who has made an invention inventive contribution.
- 17 (c) The term "person" shall include any natural person,
- 18 and his heirs.
- 19 (d) The term "the Department" shall mean the Depart-
- 20 ment of Defense, and the term "Secretary" shall mean the
- 21 Secretary of Defense.
- (e) The term "defense agency" means the Department,
- 23 or any other department, agency, or independent establish-
- 24 ment in the executive branch of the Government (except

- 1 the Atomic Energy Commission), and or any wholly owned
- 2 Government corporation, designated by the President as a
- 3 defense agency for the purposes of this Act.
- (f) The term "Board" means the Inventions Inventive
- 5 Contributions Awards Board established pursuant to section
- 6 5 of this Act.
- 7 (g) The term "award" means a National Defense
- 8 Award authorized by section 4 of this Act.
- 9 (h) The term "communication" shall mean either: a
- 10 disclosure in writing or a submission of a physical embodi-
- 11 ment of the contribution.

12 NATIONAL DEFENSE AWARDS

- 13 Sec. 4. Whenever any inventor contributor has disclosed
- 14 directly or indirectly communicated his contribution to any
- 15 defense agency any invention which contributes or has con-
- 16 tributed substantially to the national defense, and any such
- 17 agency in consequence of such disclosure communication has
- 18 used or caused to be used such invention, contribution, the
- 19 Secretary, upon the recommendation of the Board, may
- 20 make a National Defense Award to such inventor contributor
- 21 in such amount, and subject to such terms and conditions,
- 22 as the Board shall determine in conformity with the pro-
- 23 visions of this Act to be just compensation for such invention
- 24 or a proper award for the use thereof.

- 1 INVENTIONS INVENTIVE CONTRIBUTIONS AWARDS BOARD $:\mathbf{2}:$ Sec. 5. (a) The Secretary is authorized to establish within the Department an Inventions Inventive Contribu-3 tions Awards Board which shall be composed of not more than fifteen members appointed by the Secretary, by and with the advice and consent of the Congress, for such term or terms as he may specify, from persons individuals in civil life who are eminent in one or more of the following fields of activity: Invention, science research, development, and 10 patent law. The A quorum of the Board shall meet at such 11 times as the Secretary may specify to consider applications 12 made pursuant to section 6 of this Act for awards. $\cdot 13$ members shall constitute a quorum of the Board. 14 (b) Each member shall receive compensation at the rate 15 of \$75 \$50 for each day of his attendance at meetings of the Board, and shall be reimbursed for all travel expenses ac- $\cdot 17$ tually incurred by him in the performance of his duties as a 18member of the Board.
- 19 (c) The Board shall perform the duties required of it by
 20 section 6 of this Act. The Secretary shall provide the Board
 21 with such personnel and facilities as he may determine to be
 22 required by the Board subject to approval by the Secretary,
- 23 for the performance of its functions.
- 24 (d) The Board may promulgate such rules and regula-

1	tions, not inconsistent with this Act, as may be required for
2	the performance of its duties hereunder.
,3	APPLICATIONS FOR AWARDS AND PROCEEDINGS THEREON
4	Sec. 6. (a) Any inventor contributor may file with the
5	Secretary an application for an award under section 4 of
6	this Act, or be recommended for an award by the head of
7	any defense agency. Such application or recommendation
8	may be filed upon information and belief, and shall contain
.9	a statement concerning—
10	(1) the nature of such invention contribution;
11	(2) the ownership thereof;
12	(3) the time date and manner of its disclosure
13	communication to any defense agency;
14	(4) the nature and extent of its use by any defense
15	agency;
16	(5) the utility of such invention to the United
17	States in the interest of national defense;
18	(6) (4) the nature and extent of the compensation
19	received by such inventor contributor from the United
20	States under any other provision of law for or on account
21	of the development or use of such invention; in connec-
22	tion with the contribution.
23	(7) (5) the nature and extent of the compensation
	J. 99897——2

.6

1.	award for which application or recommendation is made
2	pursuant to this Act; and
.3-	(8) (6) such other facts information as the Board
4	shall deem pertinent prescribe by its rules.
5	(b) Each application or recommendation so filed shall
6	be transmitted to the Board which, subject to the provisions
7	of this Act and of the Administrative Procedure Act, shall
8	hear and shall determine the questions presented by such
9	application, and shall make and transmit to the Secretary a
10	report thereon in which the Board shall set forth—
11.	(1) its findings of fact and conclusions of law;
12	(2) its recommendation conclusions and recommen-
13	dations on the question whether the applicant contributor
14	is entitled to an award under this Act; and
15	(3) the terms and conditions upon which any such
16	award should be made.
17	DETERMINATION OF ELIGIBILITY FOR AWARDS AND
18	QUANTUM THEREOF
19	SEC. 7. (a) In any proceeding under this Act, the ap-
20	plicant contributor shall bear the burden of establishing by
-21	probative proof the disclosure communication of the inven-
22	tion contribution in question by the inventor directly or
23	indirectly to a defense agency and the use of such invention
24	by a defense agency in consequence of such disclosure, except
25	that that the submission of a contribution to the National

1 Inventors Council and by that Council to a defense agency
2 shall constitute proof of communication.
3 (1) in the case of a patented invention, proof of
4 the issuance of a patent thereon shall constitute proof
5 of disclosure of such invention to a defense agency; and
.6 : (2) in the case of an invention described in a
7 patent application which has been duly filed and has
8 been placed under secrecy pursuant to any provision of
9 law, proof of access to such application by any officer
or employee of any defense agency shall constitute proof
of disclosure of such invention to such agency.
(b) In any proceeding under this Act, the respondent
13 defense agency or agencies shall be entitled to assert any
14 legal or equitable defense which could be asserted by the
15 United States in any suit brought by the applicant against
16 the United States for judicial relief on account of the use
17 of the invention in question by the United States, except
18 that—any law to the contrary notwithstanding, if the Board
19 finds that the contributor communicated the contribution and
20 as a result thereof it was used, the Board may recommend
21 an award.
22 (1) the worth of such invention shall be measured
by its contribution to the needs of the national defense
and not by the advance it makes in the field to which i
25 mantains.

1	(2) the validity of any patent issued to the inventor
2	for such invention shall be presumed in the absence of
3	competent proof of the invalidity of such patent; and
. 4	(3) proof that the disclosure made by the inventor
5	to any defense agency was sufficiently specific to permit
6	the making or practicing of such invention shall con-
7	stitute proof of the actual reduction of such invention to
8	practice.
9	(c) Payment by the United States of the cost, in whole
. 10	or in part, of developing an invention shall not bar the mak-
11	ing of an award under this Act to the inventor thereof, but
12	in In determining the amount of any such award consider-
13	ation shall be given to—
. 1.4	(1) The novelty, originality, and utility of the con-
15	tribution;
16	(1) (2) the extent to which such development was
. 17	made at the expense of the inventor contributor, and the
- 1.8	extent to which such development was made at the
: 19	expense of the United States;
20	(2) (3) the extent to which the inventor contribu-
21.	tor has benefited and will benefit or reasonably can be
22	expected to benefit through the commercial exploitation
23	of such invention in consequence of development made at
-24	the expense of the United States; and contribution:
. 25	(3) (4) the extent to which the inventor contribu-

1	tor has been denied the benefits of commercial exploita-
2	tion of such invention contribution in consequence of any
3	secrecy restrictions imposed by the United States.
4	States; and
5	(5) The extent to which the contributor has been
6	compensated for said contribution by the United States.
· 7	(d) If, in any proceeding under this Act, it shall appear
8	to the Board that more than one inventor contributor is en-
9	titled to compensation with respect to the same invention
1Ó	contribution the Board shall ascertain and determine the
11	interests of each such inventor, contributor and shall recom-
12	mend the division of the award, in such proportions as it
13	shall deem equitable, among all persons whom it shall find
14	to be entitled to share therein.
15	PAYMENT OF AWARDS
16	SEC. 8. (a) Any award made pursuant to this Act
17	may be paid in a single payment or by such periodic pay-
18	ments as the Board may recommend.
19	(b) Awards so made shall be paid from funds appro-
20	priated to the defense agency principally interested in the
21	invention contribution for which such award is made, as
22	determined by the Board, and may be paid from any funds
23	appropriated to such agency which are available for the
24	procurement of equipment or supplies incorporating such
25	invention contribution or resulting from the practice of such

- 1 invention contribution. If the head of the defense agency
- 2 concerned certificates that funds are not available to such
- 3 agency for the payment of any such award, the Secretary
- 4 shall include in his budget estimate for the Department for
- 5 the next fiscal year an appropriate item for the payment of
- 6 such award.
- 7 (c) No award made under this Act shall be paid until
- 8 each person entitled to share therein has executed a release,
- 9 in such form as the Secretary shall approve, by which such
- 10 person surrenders, for himself and all others holding rights
- 11 from him, all further claims against the United States for
- 12 compensation with respect to the invention contributions for
- 13 which such award is made.
- 14 (d) No award shall be paid under this Act to any
- 15 inventor contributor or with respect to any invention contribu-
- 16 tion in any amount exceeding \$75,000 until such award
- 17 has been transmitted to and approved by the Congress.
- 18 The approval of the Congress to any such award shall
- 19 be deemed to have been granted upon the expiration
- 20 of the first period of one hundred and twenty calendar
- 21 days six months of continuous session of the Congress
- 22 following the date on which such award is transmitted
- 23 to it for approval, but only if prior to the expiration of such
- 24 period there has not been passed a concurrent resolution
- ²⁵ disapproving such award or approving such award in a
- reduced amount or subject to different conditions. If within

1 su	ach period any such resolution is passed authorizing payment
2 .0	f such award in a reduced amount or subject to different
3 . co	onditions, payment of such award may be made in con-
4 fo	ormity with the terms of such resolution.
5	PROCEEDINGS UNDER OTHER STATUTES
6	Sec. 9. (a) Nothing contained in this Act shall—
7	(1) prevent any department or defense agency of
8	the United States from making any payment to any
9	inventor contributor pursuant to any other provision of
10	law; or
11	(2) bar any inventor from prosecuting any suit in
12	the Court of Claims pursuant to section 1498 of title 28
13	of the United States Code with respect to any invention,
14	or from recovering judgment in any such suit.
15	(b) No inventor shall be entitled to receive any award
16 <u>†</u>	oursuant to this Act with respect to any invention—
17	(1) for which he has received any compensation
18	(other than salary received for services rendered as an
19	officer or employee of the Government) under any other
20	provision of law; or
21	(2) with respect to which he has instituted any
2 2	suit in the Court of Claims for compensation pursuant to
23	section 1498 of title 28 of the United States Code bar
24	any contributor from prosecuting any suit under any
25	other provision of law.

[COMMITTEE PRINT]

May 24, 1952

82D CONGRESS 2D SESSION H. R. 7316

A BILL

To authorize the establishment of an Inventions Inventive Contributions Awards Board within the Department of Defense, and for other purposes.

By Mr. Celler

MARCH 31, 1952
Referred to the Committee on the Judiciary